CHAPTER 372

## PROFESSIONS AND OCCUPATIONS

HOUSE BILL 00-1183

BY REPRESENTATIVES Vigil, Chavez, Coleman, Gagliardi, Gotlieb, Lawrence, Leyba, Mace, Plant, Saliman, Stengel, Tapia, Tate, Tochtrop, Tupa, and Veiga;

also SENATORS Martinez, Chlouber, Dyer, Feeley, Hernandez, Wattenberg, and Weddig.

## AN ACT

CONCERNING THE REGULATION OF THE SPORT OF BOXING, AND, IN CONNECTION THEREWITH, CREATING THE OFFICE OF BOXING AND THE COLORADO STATE BOXING COMMISSION, AND MAKING AN APPROPRIATION THEREFOR.

Be it enacted by the General Assembly of the State of Colorado:

**SECTION 1.** Article 10 of title 12, Colorado Revised Statutes, is REPEALED AND REENACTED, WITH AMENDMENTS, to read:

## ARTICLE 10 Boxing

- **12-10-101. Short title.** This article shall be known and may be cited as the "Colorado Professional Boxing Safety Act".
- 12-10-102. Legislative declaration. (1) The General assembly hereby finds, determines, and declares that the federal "Professional Boxing Safety Act of 1996" requires the state of Colorado to establish a state boxing commission. Because there is no state boxing commission, any professional boxing or kickboxing match held in Colorado has to be supervised by another state's boxing commission, using safety guidelines and procedures implemented by that state.
- (2) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES THAT IT IS IN THE BEST INTERESTS OF THE RESIDENTS OF COLORADO, PROFESSIONAL BOXING AND KICKBOXING PARTICIPANTS, AND THE FUTURE OF THE SPORTS OF BOXING AND KICKBOXING IN COLORADO THAT THE CONDUCT OF SUCH SPORTS BE SUBJECT TO AN EFFECTIVE AND EFFICIENT SYSTEM OF STRICT CONTROL DESIGNED BY THE GENERAL

Capital letters indicate new material added to existing statutes; dashes through words indicate deletions from existing statutes and such material not part of act.

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ASSEMBLY. SUCH SYSTEM SHALL, AT A MINIMUM:

- (a) PROTECT THE SAFETY OF THE PARTICIPANTS; AND
- (b) PROMOTE THE PUBLIC TRUST AND CONFIDENCE IN THE CONDUCT OF PROFESSIONAL BOXING AND KICKBOXING.
- (3) TO FURTHER PUBLIC CONFIDENCE AND TRUST, THIS ARTICLE AND RULES PROMULGATED PURSUANT TO THIS ARTICLE SHALL REGULATE ALL PERSONS, PRACTICES, AND ASSOCIATIONS THAT RELATE TO THE OPERATION OF LIVE PROFESSIONAL BOXING AND PROFESSIONAL KICKBOXING EVENTS, PERFORMANCES, OR CONTESTS HELD IN COLORADO.
- **12-10-103. Definitions.** As used in this article, unless the context otherwise requires:
  - (1) "BOXER" MEANS AN INDIVIDUAL WHO PARTICIPATES IN A BOXING MATCH.
  - (2) "BOXING" INCLUDES KICKBOXING, UNLESS THE CONTEXT OTHERWISE REQUIRES.
- (3) "Commission" means the Colorado state boxing commission created in section 12-10-105.
- (4) "Contest" means a match in which the participants strive earnestly to win.
  - (5) "DEPARTMENT" MEANS THE DEPARTMENT OF REGULATORY AGENCIES.
- (6) "DIRECTOR" MEANS THE DIRECTOR OF THE OFFICE OF BOXING CREATED IN SECTION 12-10-104.
- (7) "EXHIBITION" MEANS A MATCH IN WHICH THE PARTICIPANTS DISPLAY THEIR BOXING OR KICKBOXING SKILLS AND TECHNIQUES WITHOUT STRIVING EARNESTLY TO WIN.
  - (8) "KICKBOXER" MEANS A PARTICIPANT IN A KICKBOXING MATCH.
- (9) "KICKBOXING" MEANS ENGAGING IN MARTIAL ARTS FIGHTING TECHNIQUES USING THE HANDS AND FEET, THE OBJECT OF WHICH IS TO WIN BY A DECISION, KNOCKOUT, OR TECHNICAL KNOCKOUT.
- (10) "MATCH" MEANS A PROFESSIONAL BOXING OR PROFESSIONAL KICKBOXING CONTEST OR EXHIBITION, THE OBJECT OF WHICH IS TO WIN BY A DECISION, KNOCKOUT, OR TECHNICAL KNOCKOUT, AND INCLUDES AN EVENT, ENGAGEMENT, SPARRING OR PRACTICE SESSION, SHOW, OR PROGRAM WHERE THE PUBLIC IS ADMITTED AND THERE IS INTENDED TO BE PHYSICAL CONTACT. "MATCH" DOES NOT INCLUDE A TRAINING OR PRACTICE SESSION WHEN NO ADMISSION IS CHARGED.
  - (11) "OFFICE" MEANS THE OFFICE OF BOXING CREATED IN SECTION 12-10-104.
  - (12) "PARTICIPANT" MEANS A PERSON WHO ENGAGES IN A MATCH AS A BOXING OR

## KICKBOXING CONTESTANT.

- (13) "PHYSICIAN" MEANS AN INDIVIDUAL LICENSED TO PRACTICE MEDICINE PURSUANT TO ARTICLE 36 OF THIS TITLE.
- (14) "PROFESSIONAL" MEANS A PARTICIPANT WHO HAS RECEIVED OR COMPETED FOR A PURSE OR ANY OTHER THING OF VALUE FOR PARTICIPATING IN A MATCH.
- 12-10-104. Office of boxing creation. There is hereby created, within the office of the executive director of the department of regulatory agencies, the office of boxing. The office of boxing and the Colorado state boxing commission, created in section 12-10-105, shall exercise their respective powers and perform their respective duties and functions as specified in this article under the department of regulatory agencies as if the same were transferred to the department by a type 2 transfer, as such transfer is defined in the "Administrative Organization Act of 1968", article 1 of title 24, C.R.S.
- **12-10-105.** Colorado state boxing commission creation. (1) There is hereby created, within the office of boxing, the Colorado state boxing commission. The commission shall regulate matches in Colorado.
- (2) (a) The commission shall consist of five voting members and two nonvoting advisory members. All members shall be residents of Colorado, be of good character and not have been convicted of any felony or match-related offense, notwithstanding the provisions of section 24-5-101, C.R.S., and be appointed as follows:
- (I) Three voting members shall be appointed by the governor. One shall serve for an initial term of three years, one for an for an initial term of two years, and one for an initial term of one year.
- $(II)\ \ One\ voting\ member\ shall\ be\ appointed\ by\ the\ president\ of\ the\ senate\ for\ an\ initial\ term\ of\ one\ year.$
- (III) ONE VOTING MEMBER SHALL BE APPOINTED BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES FOR AN INITIAL TERM OF ONE YEAR.
- (IV) (A) Two nonvoting advisory members who are licensed physicians shall be appointed, one by the speaker of the house of representatives and one by the president of the senate. Both nonvoting members shall be appointed for an initial term of one year.
- (B) THE TWO NONVOTING ADVISORY MEMBERS SHALL ADVISE THE COMMISSION ON MATTERS CONCERNING THE HEALTH AND PHYSICAL CONDITION OF BOXERS AND KICKBOXERS AND HEALTH ISSUES RELATING TO THE CONDUCT OF MATCHES. THE NONVOTING MEMBERS MAY PREPARE AND SUBMIT TO THE COMMISSION FOR ITS CONSIDERATION AND APPROVAL ANY RULES THAT IN THEIR JUDGMENT WILL SAFEGUARD THE PHYSICAL WELFARE OF THE PARTICIPANTS ENGAGED IN BOXING.
  - (b) THE TERMS FOR ALL MEMBERS EXCEPT THE INITIAL APPOINTEES SHALL BE

THREE YEARS.

- (c) THE COMMISSION SHALL DESIGNATE BY MAJORITY VOTE WHICH MEMBER IS TO SERVE AS CHAIR. ANY MEMBER MAY BE REMOVED FROM OFFICE BY THE PERSON MAKING THE APPOINTMENT FOR MISFEASANCE, MALFEASANCE, WILLFUL NEGLECT OF DUTY, OR OTHER CAUSE, AFTER NOTICE AND A PUBLIC HEARING, UNLESS SUCH NOTICE AND HEARING HAVE BEEN EXPRESSLY WAIVED IN WRITING.
- (d) Members shall serve until their successors are appointed and have been qualified. Any vacancy in the membership of the commission shall be filled in the same manner as the original appointment. A vacancy in the membership of the commission other than by expiration of term shall be filled for the remainder of the unexpired term only.
- (3) MEETINGS OF THE COMMISSION SHALL BE HELD AT LEAST QUARTERLY AND SHALL BE CALLED BY THE CHAIR OR BY ANY TWO MEMBERS OF THE COMMISSION AND SHALL BE OPEN TO THE PUBLIC. ANY THREE VOTING MEMBERS SHALL CONSTITUTE A QUORUM AT ANY MEETING. ACTION MAY BE TAKEN AND MOTIONS AND RESOLUTIONS MAY BE ADOPTED AT ANY MEETING AT WHICH A QUORUM EXISTS BY THE AFFIRMATIVE VOTE OF A MAJORITY OF THE VOTING MEMBERS PRESENT. MEMBERS MAY PARTICIPATE IN A REGULAR OR SPECIAL MEETING BY, OR CONDUCT THE MEETING THROUGH THE USE OF, ANY MEANS OF COMMUNICATION BY WHICH ALL MEMBERS PARTICIPATING MAY SIMULTANEOUSLY HEAR ONE ANOTHER AT ALL TIMES DURING THE MEETING. A MEMBER PARTICIPATING IN A MEETING BY THIS MEANS IS DEEMED TO BE PRESENT IN PERSON AT THE MEETING.
- 12-10-106. General powers and duties of the commission. (1) In addition to any other powers specifically granted to the commission in this article, the commission shall issue such rules as are necessary for the regulation of the conduct, promotion, and performance of live boxing and kickboxing matches in this state. Such rules shall be consistent with this article and applicable federal law and shall include:
- (a) REQUIREMENTS FOR ISSUANCE OF LICENSES AND PERMITS FOR BOXERS, PROMOTERS, JUDGES, AND REFEREES;
- (b) REGULATION OF TICKET SALES AND THE ESTABLISHMENT AND COLLECTION OF FEES AND SURCHARGES:
- (c) PHYSICAL REQUIREMENTS FOR PARTICIPANTS, INCLUDING CLASSIFICATION BY WEIGHT AND SKILL;
- (d) Provisions for supervision of contests and exhibitions by referees and licensed physicians;
  - (e) REQUIREMENTS FOR INSURANCE AND BONDING;
  - (f) GUIDELINES FOR COMPENSATION OF PARTICIPANTS AND LICENSEES;
  - (g) GUIDELINES FOR CONTRACTS AND FINANCIAL ARRANGEMENTS;

- (h) PROHIBITION OF DISHONEST, UNETHICAL, AND INJURIOUS PRACTICES;
- (i) GUIDELINES FOR REPORTS OF FRAUD;
- (j) RESPONSIBILITIES OF PARTICIPANTS, INCLUDING FEMALE BOXERS AND KICKBOXERS; AND
  - (k) REGULATION OF FACILITIES.
- (2) NO MEMBER SHALL RECEIVE COMPENSATION FOR SERVING ON THE COMMISSION; HOWEVER, A MEMBER MAY BE REIMBURSED FOR EXPENSES INCURRED IN THE PERFORMANCE OF SUCH SERVICES.
- (3) THE COMMISSION SHALL ENFORCE THIS ARTICLE AND SHALL INVESTIGATE ANY ALLEGATION OF AN ACTIVITY THAT MAY VIOLATE THIS ARTICLE.
- (4) THE COMMISSION SHALL MAINTAIN MEMBERSHIP IN THE ASSOCIATION OF BOXING COMMISSIONS AND SHALL SEND THE DIRECTOR OR THE DIRECTOR'S DESIGNEE TO THE ASSOCIATION'S ANNUAL CONVENTION.
- (5) THE COMMISSION SHALL MAINTAIN A SERVICE SUBSCRIPTION TO THE RECORD-KEEPING DATABASE PROVIDER APPROVED BY THE ASSOCIATION OF BOXING COMMISSIONS.
- 12-10-107. Director appointment qualification powers and duties.
- (1) THE DIRECTOR SHALL BE APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT AND SHALL BE UNDER THE IMMEDIATE SUPERVISION OF THE EXECUTIVE DIRECTOR.
  - (2) THE DIRECTOR SHALL:
- (a) BE OF GOOD CHARACTER AND NOT HAVE BEEN CONVICTED OF ANY FELONY OR MATCH-RELATED OFFENSE, NOTWITHSTANDING THE PROVISIONS OF SECTION 24-5-101, C.R.S.; AND
- (b) NOT BE ENGAGED IN ANY OTHER PROFESSION OR OCCUPATION THAT COULD PRESENT A CONFLICT OF INTEREST WITH THE DUTIES OF DIRECTOR OF THE OFFICE.
- (3) IN ADDITION TO THE DUTIES IMPOSED UPON THE DIRECTOR ELSEWHERE IN THIS ARTICLE, THE DIRECTOR SHALL:
- (a) DIRECT AND SUPERVISE THE ADMINISTRATIVE AND TECHNICAL ACTIVITIES OF THE COMMISSION AND SUPERVISE AND ADMINISTER THE OPERATION OF MATCHES IN ACCORDANCE WITH THE PROVISIONS OF THIS ARTICLE AND THE RULES OF THE COMMISSION;
- (b) ATTEND MEETINGS OF THE COMMISSION OR APPOINT A DESIGNEE TO ATTEND IN THE DIRECTOR'S PLACE;
- (c) (I) EMPLOY AND DIRECT SUCH PERSONNEL AS MAY BE NECESSARY TO CARRY OUT THE PURPOSES OF THIS ARTICLE, BUT NO PERSON SHALL BE EMPLOYED WHO HAS

BEEN CONVICTED OF A FELONY OR MATCH-RELATED OFFENSE, NOTWITHSTANDING SECTION 24-5-101, C.R.S.

- (II) THE DIRECTOR, WITH THE APPROVAL OF THE COMMISSION, MAY ENTER INTO AGREEMENTS WITH ANY PERSON, DEPARTMENT, AGENCY, OR UNIT OF STATE GOVERNMENT TO SECURE SERVICES THAT THE DIRECTOR DEEMS NECESSARY AND TO PROVIDE FOR THE PAYMENT FOR SUCH SERVICES AND MAY EMPLOY AND COMPENSATE SUCH CONSULTANTS AND TECHNICAL ASSISTANTS AS MAY BE REQUIRED AND AS OTHERWISE PERMITTED BY LAW.
- (d) CONFER WITH THE COMMISSION AS NECESSARY OR DESIRABLE, BUT NOT LESS THAN ONCE EACH MONTH, WITH REGARD TO THE OPERATION OF THE COMMISSION;
- (e) Make available for inspection by the commission or any member of the commission, upon request, all books, records, files, and other information and documents in the director's office;
- (f) ADVISE THE COMMISSION AND RECOMMEND TO THE COMMISSION SUCH RULES AND OTHER PROCEDURES AS THE DIRECTOR DEEMS NECESSARY AND ADVISABLE TO IMPROVE THE CONDUCT OF BOXING;
- (g) WITH THE CONCURRENCE OF THE COMMISSION OR PURSUANT TO COMMISSION REQUIREMENTS AND PROCEDURES, ENTER INTO CONTRACTS FOR MATERIALS, EQUIPMENT, AND SUPPLIES TO BE USED IN THE OPERATION OF THE COMMISSION;
- (h) Furnish any documents of the commission that may be required by the state auditor in the performance of audits performed in conformance with part 1 of article 3 of title 2, C.R.S.;
- (i) ANNUALLY PREPARE AND SUBMIT TO THE COMMISSION, FOR ITS APPROVAL, A PROPOSED BUDGET FOR THE SUCCEEDING FISCAL YEAR, WHICH BUDGET SHALL SET FORTH A COMPLETE FINANCIAL PLAN FOR ALL PROPOSED EXPENDITURES AND ANTICIPATED REVENUES OF THE COMMISSION;
- (j) TAKE SUCH ACTION NECESSARY, AS MAY BE DETERMINED BY THE COMMISSION, TO PROTECT THE SECURITY AND INTEGRITY OF BOXING; AND
- (k) PERFORM ANY OTHER LAWFUL ACTS THAT THE COMMISSION MAY CONSIDER NECESSARY OR DESIRABLE IN ORDER TO CARRY OUT THE PURPOSES AND PROVISIONS OF THIS ARTICLE.
- 12-10-108. Governmental immunity limitation on liability. The commission, any member of the commission, any person on the staff of the commission, and any technical advisor appointed by the commission shall be provided all protections of governmental immunity provided to public employees by article 10 of title 24, C.R.S., including, but not limited to, the payment of judgments and settlements, the provision of legal defense, and the payment of costs incurred in court actions. These protections shall be provided to the commission, commission members, staff, technical advisors, and independent contractors hired to perform or acting as a boxing inspector on behalf of the commission only with regard to actions

BROUGHT BECAUSE OF ACTS OR OMISSIONS COMMITTED BY SUCH PERSONS IN THE COURSE OF OFFICIAL COMMISSION DUTIES.

- 12-10-109. Fees boxing cash fund created. (1) The commission shall establish by rule, promulgated consistent with section 24-4-103, C.R.S., and collect nonrefundable license fees and may establish by rule and collect surcharges and other moneys as the commission deems necessary; except that such fees and surcharges shall not exceed the amount necessary to carry out the provisions of this article.
- (2) It is the intent of the general assembly that all direct and indirect costs incurred in the implementation of this article be funded by fees and such other moneys collected by the commission pursuant to subsection (1) of this section. All fees collected by the commission shall be transmitted to the state treasurer, who shall credit the same to the boxing cash fund, which fund is hereby created. All moneys credited to such fund shall be used for the administration and enforcement of this article. All interest derived from the deposit and investment of moneys in the fund shall be credited to the fund. At the end of any fiscal year, all unexpended and unencumbered moneys in the fund shall remain therein and shall not be credited or transferred to the general fund or any other fund.
- 12-10-110. Violations. (1) Civil penalties. The commission may issue an order against any person who willfully violates this article, after providing prior notice and an opportunity for a hearing pursuant to section 24-4-105, C.R.S. The commission may impose a civil penalty in an amount up to five thousand dollars for a single violation or twenty-five thousand dollars for multiple violations in a proceeding or a series of related proceedings.
- (2) **Criminal penalties.** Any person who engages in a willful violation of this article commits a class 2 misdemeanor and shall be subject to prosecution by the attorney general or the district attorney of the district in which the violation is alleged to have occurred and shall be punished as provided in section 18-1-106, C.R.S.
- (3) **Injunction.** Whenever it appears to the commission that a person has engaged or is about to engage in an act or practice that violates this article or a rule or order issued under this article, the commission may bring an action in any court of competent jurisdiction to enjoin such acts or practices and to enforce compliance with this article or any such rule or order.
- (4) **Enforcement.** The commission and director may assist local law enforcement agencies in their investigations of violations of this article and may initiate and carry out such investigations in coordination with local law enforcement agencies.
- (5) **Judicial review.** Final commission actions and orders appropriate for Judicial Review may be judicially reviewed in the court of appeals in accordance with section 24-4-106 (11), C.R.S.

- **12-10-111. Repeal of article.** (1) This article is repealed, effective July 1, 2010.
- (2) PRIOR TO SUCH REPEAL, THE OFFICE AND THE COMMISSION SHALL BE REVIEWED AS PROVIDED FOR IN SECTION 24-34-104, C.R.S.
- **SECTION 2.** 24-34-104 (41), Colorado Revised Statutes, is amended BY THE ADDITION OF A NEW PARAGRAPH to read:
- **24-34-104.** General assembly review of regulatory agencies and functions for termination, continuation, or reestablishment. (41) The following agencies, functions, or both, shall terminate on July 1, 2010:
- (f) The office of boxing, including the Colorado state boxing commission, created by article 10 of title 12, C.R.S.
  - **SECTION 3.** 24-34-101 (1), Colorado Revised Statutes, is amended to read:
- **24-34-101. Department created executive director.** (1) (a) There is hereby created the department of regulatory agencies, the head of which shall be the executive director of the department of regulatory agencies, which office is hereby created. The executive director shall be appointed by the governor, with the consent of the senate, and he shall serve at the pleasure of the governor. The reappointment of an executive director after initial election of a governor shall be subject to the provisions of section 24-20-109. The executive director shall have those powers, duties, and functions prescribed for heads of principal departments in the "Administrative Organization Act of 1968". The department of regulatory agencies shall be organized as provided in the "Administrative Organization Act of 1968"; but nothing in this part 1 shall be construed to prevent the establishment, combination, or abolition of divisions, sections, or units other than those created by law.
- (b) The office of the executive director of the department of regulatory agencies shall also consist of the office of boxing, the head of which shall be the director of the office of boxing, appointed pursuant to section 12-10-107, C.R.S.
- **SECTION 4. Appropriation.** (1) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the boxing cash fund, created in section 12-10-109 (2), Colorado Revised Statutes, not otherwise appropriated, to the department of regulatory agencies, executive director's office, for the fiscal year beginning July 1, 2000, the sum of ninety thousand four hundred ninety-four dollars (\$90,494) and 1.0 FTE, or so much thereof as may be necessary, for the implementation of this act.
- (2) In addition to any other appropriation, there is hereby appropriated to the department of law, for the fiscal year beginning July 1, 2000, the sum of ten thousand five hundred seventy-four dollars (\$10,574) and 0.1 FTE, or so much thereof as may be necessary, for the provision of legal services to the department of regulatory agencies related to the implementation of this act. Said sum shall be from cash funds exempt received from the executive director's office in the department of regulatory agencies out of the appropriation made in subsection (1) of this section.

**SECTION 5. Effective date - applicability.** This act shall take effect July 1, 2000, and shall apply to boxing and kickboxing matches held in Colorado on or after said date.

**SECTION 6. Safety clause.** The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.

Approved: June 2, 2000